

Oversight Division

Committee On Legislative Research

PROGRAM EVALUATION

Review of the
Department of Corrections
County Offender Per Diem Payments

Program Evaluation
Review of the
Department of Corrections
County Offender Per Diem Payments

*Prepared for the Committee on Legislative Research
by the Oversight Division*

Mickey Wilson, CPA, Director

Review Team: Jeani Hancock, MPA, Team Leader, Sarah Juergensmeyer, and Harry Otto, CPA

2015

TABLE OF CONTENTS

| | |
|--|----------|
| COMMITTEE ON LEGISLATIVE RESEARCH | page ii |
| LETTER OF TRANSMITTAL | page iii |
| EXECUTIVE SUMMARY | page iv |
| CHAPTER 1 - Purpose, Scope, Methodology and Background | page 1 |
| CHAPTER 2 - Department of Corrections | page 3 |
| CHAPTER 3 - Offender Transportation | page 8 |
| CHAPTER 4 - Extradition | page 11 |
| CHAPTER 5 - Bill of Costs | page 13 |
| CHAPTER 6 - Legislative Concerns | page 17 |
| APPENDIX A - Reception and Diagnostic Centers | page 20 |
| APPENDIX B - County Payments for Transportation | page 22 |
| APPENDIX C - County Payments for Extradition | page 26 |
| APPENDIX D - County Payments for Bill of Costs | page 30 |
| APPENDIX E - County Reported Daily Incarceration Rate | page 35 |
| APPENDIX F - Agency Response | page 38 |

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THE COMMITTEE ON LEGISLATIVE RESEARCH, Oversight Division, is an agency of the Missouri General Assembly as established in Chapter 23 of the Revised Statutes of Missouri. The programs and activities of the State of Missouri cost approximately \$26 billion annually. Each year the General Assembly enacts laws which add, delete or change these programs. To meet the demands for more responsive and cost effective state government, legislators need to receive information regarding the status of the programs which they have created and the expenditure of funds which they have authorized. The work of the Oversight Division provides the General Assembly with a means to evaluate state agencies and state programs.

THE COMMITTEE ON LEGISLATIVE RESEARCH is a permanent joint committee of the Missouri General Assembly comprised of the chairman of the Senate Appropriations Committee and nine other members of the Senate and the chairman of the House Budget Committee and nine other members of the House of Representatives. The Senate members are appointed by the President Pro Tem of the Senate and the House members are appointed by the Speaker of the House of Representatives. No more than six members from the House and six members from the Senate may be of the same political party.

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Members of the General Assembly:

The Joint Committee on Legislative Research adopted a resolution on June 19, 2015 directing the Oversight Division to perform a program evaluation of the Department of Corrections and the offender per diem payments it makes to counties to determine and evaluate program performance in accordance with program objectives, responsibilities, and duties as set forth by statute or regulation.

The report includes Oversight's comments on internal controls, compliance with legal requirements, management practices, program performance and related areas. We hope this information is helpful and can be used in a constructive manner for the betterment of the state program to which it relates. You may obtain a copy of the report on the Oversight Division's website at www.legislativeoversight.mo.gov.

Respectfully,

Kevin Engler

Representative Kevin Engler
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EXECUTIVE SUMMARY

The Department of Corrections is required to reimburse sheriffs and counties for certain offender per diem expenses. Mileage and fees for transporting offenders, costs associated with returning fugitives to Missouri (extradition), and expenses arising from criminal cases and incarceration (Bill of Costs) are all reimbursable. This report details what is included in each expense, how the expense is calculated, and how reimbursement can be claimed.

In Fiscal Year 2015, the Department of Corrections spent \$1,961,275 on transportation expenses, \$2,225,073 on extradition expenses, and \$39,143,794 for Bill of Cost expenses.

Oversight was unable to provide an analysis of the correctness of these reimbursement payments. Records maintained by the Department of Corrections does not allow for analysis of the payments.

Chapter 1

Purpose/Objective

The General Assembly has provided by law that the Joint Committee on Legislative Research may have access to and obtain information concerning the needs, organization, functioning, efficiency and financial status of any department of state government or of any institution that is supported in whole or in part by revenues of the State of Missouri. The General Assembly has further provided by law for the organization of an Oversight Division of the Joint Committee on Legislative Research and, upon adoption of a resolution by the General Assembly or by the Joint Committee on Legislative Research, for the Oversight Division to make investigations into legislative governmental institutions of this state to aid the General Assembly.

The Joint Committee on Legislative Research directed the Oversight Division to perform an evaluation of the Department of Corrections offender per diem payments to counties.

Oversight's review addressed, but was not limited to the following:

1. Determining the amount paid by the Department of Corrections to each county for offender per diem payments.
2. Determining what costs are included in the payments and how the reimbursements are calculated.
3. Determining if the reimbursement amounts change under certain circumstances.

Scope

The scope of this program evaluation concentrated on the period July 1, 2010 through June 30, 2015, State Fiscal Years 2011 through 2015.

Methodology

The methodology used by the Oversight Division included interviewing Department of Corrections staff, reviewing State of Missouri statutes, rules and regulations, organizational charts, annual reports, financial statements, and analyzing budget and actual expenditure information.

Background

The Missouri Division of Corrections was transferred to the Department of Social Services on July 1, 1974, following passage of the Omnibus State Reorganization Act of 1974. Effective September 28, 1981, the Missouri Department of Corrections and Human Resources separated from the Department of Social Services and was established as a cabinet-level department of state government as a result of legislation approved by the Eighty-First General Assembly and signed by the Governor. With the revision made to Chapter 217, which became effective August 28, 1989, the Department of Corrections and Human Resources was renamed the Department of Corrections (DOC).

The DOC has the responsibility of supervising and managing over 20 correctional institutions and probation and parole services located throughout the state. The DOC is composed of the Office of the Director and four divisions: Human Services, Adult Institutions, Offender Rehabilitative Services, and Probation and Parole. As of September 11, 2015, the Department has 10,883 employees and a prison population of 32,309 inmates. The Governor appointed George Lombardi as Director of the DOC on January 29, 2009.

In 2006, Senate Committee Substitute for Senate Bill 870 transferred responsibility for some payments from the Office of Administration to other state agencies. Prior to SB 870, sheriffs in counties were required to file claims for services provided to certain offenders with the Office of Administration. This act provided that such offender per diem reimbursement filings shall be assigned to the Director of the DOC.

The sheriff in each county is charged with the responsibility of delivery of persons, committed to the DOC for confinement at a correctional center, to a reception and diagnostic center. Sheriff offices also transport offenders from correctional centers to a county where there is an untried indictment, information or complaint is pending. The DOC is required to reimburse the sheriff for these transport duties, as well as reimburse the county for the actual costs of the incarceration of prisoners confined in county jails, and for extradition expenses. The current daily rate for county jail incarceration expenses is \$20.58.

In 2015, an unsuccessful attempt was made to increase payments made to counties through Senate Substitute for Senate Bill 201. SB 201 provided that, for those charged with felony offenses, the state must reimburse counties at a rate of one-half the cost currently being reimbursed to counties by the state beginning on the date felony charges are filed against the prisoner by the county prosecutor. SB 201 also provided that counties be paid at a rate of 100 percent of expenses after the offender is convicted of the felony charge, regardless of whether the offender is sentenced to imprisonment in the DOC, to the county jail, or only sentenced to pay a fine. In addition, the state would have had to pay 100 percent of the costs of the electronic monitoring of felony offenders.

Chapter 2 - Department of Corrections

Correctional Centers

State statutes define a crime as an offense for which a sentence of death or imprisonment is authorized. Crimes are classified as either felonies or misdemeanors. Per Section 556.016 RSMo, a crime is a felony if it is so designated or if the person convicted of the crime may be sentenced to death or imprisonment for a term which is in excess of one year. Offenders charged with a felony and sentenced to more than one year serve their term in a DOC correctional center. A crime is a misdemeanor if it is so designated or if the person convicted of the crime may be sentenced to imprisonment for a term for which the maximum is one year or less. Those charged with a misdemeanor and sentenced to less than a year serve their term in a county jail. Expenses are reimbursable by the State, to the sheriff for those offenders who were charged with a felony, convicted and sentenced to DOC.

The Department of Corrections is required by Chapter 217 RSMo, to supervise and manage all correctional centers. A correctional center is defined as any premise or institution where incarceration, evaluation, care, treatment, or rehabilitation is provided to persons who are under the Department's authority. Table 1 lists all of Missouri's correctional centers.

Table 1 - Missouri's Correctional Centers

| Correctional Center | Location | Male/Female | Type of Security | Number of Prisoners (as of 9/11/15) |
|--|--------------------------------|--------------------|----------------------------|--|
| Algoa Correctional Center (ACC) | Jefferson City, Cole County | Male | Minimum | 1,533 |
| Boonville Correctional Center (BCC) | Boonville, Cooper County | Male | Minimum | 1,338 |
| Chillicothe Correctional Center (CCC) | Chillicothe, Livingston County | Female | Maximum, Medium, & Minimum | 1,534 |
| Cremer Therapeutic Community Center (CTCC) | Fulton, Callaway County | Male | Minimum | 1,467 |
| Crossroads Correctional Center (CRCC) | Chillicothe, Livingston County | Male | Maximum & Medium | 180 |

OVERSIGHT DIVISION
Program Evaluation
Department of Corrections County Offender Per Diem Payments

| Correctional Center | Location | Male/Female | Type of Security | Number of Prisoners (as of 9/11/15) |
|--|----------------------------------|--------------------|----------------------------|--|
| Eastern Reception, Diagnostic, and Correctional Center (ERDCC) | Bonne Terre, St. Francois County | Male | Maximum, Medium, & Minimum | 2,851 |
| Farmington Correctional Center (FCC) | Farmington, St. Francois County | Male | Medium & Minimum | 2,622 |
| Fulton Reception and Diagnostic Center (FRDC) | Fulton, Callaway County | Male | Minimum | 1,524 |
| Jefferson City Correctional Center (JCCC) | Jefferson City, Cole County | Male | Maximum & Medium | 1,971 |
| Kansas City Reentry Center (KCRC) | Kansas City, Jackson County | Male | Minimum | 15 |
| Maryville Treatment Center (MTC) | Maryville, Nodaway County | Male | Minimum | 1,794 |
| Missouri Eastern Correctional Center (MECC) | Pacific, Franklin County | Male | Medium & Minimum | 1,097 |
| Moberly Correctional Center (MCC) | Moberly, Randolph County | Male | Medium & Minimum | 542 |
| Northeast Correctional Center (NECC) | Bowling Green, Pike County | Male | Medium & Minimum | 2,010 |
| Ozark Correctional Center (OCC) | Fordland, Webster County | Male | Minimum | 694 |

| Correctional Center | Location | Male/Female | Type of Security | Number of Prisoners (as of 9/11/15) |
|---|--------------------------------|--------------------|----------------------------|--|
| Potosi Correctional Center (PCC) | Potosi, Washington County | Male | Maximum, Medium, & Minimum | 923 |
| South Central Correctional Center (SCCC) | Licking, Texas County | Male | Maximum, Medium, & Minimum | 1,643 |
| Southeast Correctional Center (SECC) | Charleston, Mississippi County | Male | Maximum, Medium, & Minimum | 1,644 |
| Tipton Correctional Center (TCC) | Tipton, Moniteau County | Male | Minimum | 1,213 |
| Western Missouri Correctional Center (WMCC) | Cameron, Clinton County | Male | Medium & Minimum | 1,956 |
| Western Reception, Diagnostic & Correctional Center (WRDCC) | St. Joseph, Buchanan County | Male | Minimum | 2,061 |
| Women's Eastern Reception Diagnostic & Correctional Center (WERDCC) | Vandalia, Ralls County | Female | Maximum, Medium, & Minimum | 1,697 |
| Total | | | | 32,309 |

Source: Department of Corrections

Reimbursable Expenses and Appropriation

The DOC is statutorily required to reimburse counties and sheriffs for certain expenses incurred on behalf of offenders that are sentenced to the custody of the DOC. Sheriffs are to be reimbursed for providing transportation to a reception and diagnostic center once an offender is sentenced, per Section 57.290 RSMo. Sheriffs are also reimbursed for any expenses in the retrieval of an offender from another state due to the state's extradition policies. These policies

are defined in Chapter 548 RSMo. Chapter 550 RSMo, outlines certain Bill of Costs (criminal costs - including incarceration costs, witness and sheriff fees) that are to be reimbursed by DOC once an offender is sentenced to DOC.

Each year during the budget process, DOC asks for the approximate amount of funding they know they may be appropriated for each of these categories of payment. Table 2 shows the amount requested for each category for the last five fiscal years.

Table 2 - DOC Requested Amount for Reimbursements

| | FY 2012 | FY 2013 | FY 2014 | FY 2015 | FY 2016 |
|----------------|---------------------|---------------------|---------------------|----------------------|---------------------|
| Transportation | \$1,735,564 | \$1,735,564 | \$1,800,000 | \$1,800,000 | \$1,800,000 |
| Extradition | \$2,512,000 | \$2,512,000 | \$1,800,000 | \$1,800,000 | \$1,800,000 |
| Bill of Costs | \$33,813,052 | \$33,813,052 | \$34,460,616 | \$34,460,616 | \$36,226,168 |
| Total | \$38,060,616 | \$38,060,616 | \$38,060,616 | \$38,060,616* | \$39,826,168 |

Source: Office of Administration's Budget and Planning

* An additional \$1,756,552 was asked for in a separate line item to increase the daily payments from \$19.58 to \$20.58 per day for incarceration.

While DOC tries to identify the amount spent in each category, the appropriation they will receive is a lump sum amount to use for all categories. Table 3 identifies the amount of the reimbursements paid out to the sheriffs and counties.

Table 3 - Actual Reimbursements Paid by DOC to Counties

| | FY 2012 | FY 2013 | FY 2014 | FY 2015 |
|----------------|---------------------|---------------------|---------------------|---------------------|
| Transportation | \$1,841,049 | \$2,022,861 | \$1,892,884 | \$1,961,275 |
| Extradition | \$1,826,271 | \$1,788,868 | \$1,506,710 | \$2,225,073 |
| Bill of Costs | \$34,393,293 | \$34,248,319 | \$33,518,537 | \$39,143,794 |
| Total | \$38,060,614 | \$38,060,048 | \$36,918,131 | \$43,330,142 |

Source: Department of Corrections

Oversight has been asked to identify the expenses that make up the offender reimbursement payments. Additionally, Oversight has been asked to understand, review, and explain the policies and procedures, to determine the effectiveness of the reimbursement payments. Oversight has identified each category of reimbursable expenses in detail in the following chapters of this report:

- Chapter 3 -Offender Transportation
- Chapter 4 - Extradition
- Chapter 5 - Bill of Cost

Detailed records on the amount each county received per category is included at the end of the report in the Appendices.

Chapter 3 - Offender Transportation

Section 217.305 RSMo, charges the sheriff with the delivery of persons committed to the DOC for confinement in a correctional center, to a reception and diagnostic center designated by the Director of DOC. The reception and diagnostic centers serve as the receiving centers for offenders sentenced to the DOC and are responsible for the study, evaluation, and classification of all persons committed to the Department. At the reception and diagnostic center, the offenders are photographed, fingerprinted and provided an identification number and card. Information regarding personal description, emergency notification, identification of potential enemies within the Department, medical and mental health history and immediate health care concerns are identified and documented. A series of assessments are also completed which determine housing placement, medical needs, mental health needs, educational needs and vocational educational needs.

Approximately 18,000 offenders are processed through the DOC's reception and diagnostic centers each year. Table 4 provides information on each reception and diagnostic facility and where it is located. Appendix A to this report indicates which counties report to each reception and diagnostic center. Table 5 shows how many offenders have entered DOC each of the last five fiscal years.

Table 4 - Reception and Diagnostic Centers

| Reception and Diagnostic Center | Location- City and County | Facility Type | Specific Counties Only |
|--|----------------------------------|--|------------------------|
| Eastern Reception, Diagnostic & Correctional Center | Bonne Terre, St. Francois County | Male Diagnostic Center | Yes |
| Fulton Reception & Diagnostic Center | Fulton, Callaway County | Male Diagnostic Center | Yes |
| Western Reception, Diagnostic & Correctional Center | St. Joseph, Buchanan County | Male Diagnostic Center | Yes |
| Women's Eastern Reception Diagnostic & Correctional Center | Vandalia, Ralls County | Female Diagnostic Center | All counties |
| Potosi Correctional Center | Potosi, Washington County | For male offender sentenced to death | All counties |
| Farmington Correctional Center | Farmington, St. Francois County | For male offenders under the age of 18 | All counties |

Source: Department of Corrections

Table 5 - Admissions to the Reception and Diagnostic Centers

| Type of Admission | FY 2010 | FY 2011 | FY 2012 | FY 2013 | FY 2014 |
|--------------------------|---------|---------|---------|---------|---------|
| New Admissions | 9,750 | 9,475 | 9,691 | 9,957 | 10,332 |
| Returns from Supervision | 8,924 | 9,398 | 9,339 | 9,336 | 9,733 |
| All Admissions | 18,674 | 18,873 | 19,030 | 19,293 | 20,065 |

Source: DOC's Offender Profile 2014 (FY 2015 information available in January 2016)

Section 57.290 RSMo, sets the reimbursement rate for the delivery of an offender to the reception and diagnostic center. Reimbursement for a sheriff or other officer is set at \$8 per day plus mileage. Reimbursement for a guard is set at \$6 per day plus mileage. A guard may only be reimbursed when there are three or more offenders to be taken to the reception and diagnostic center at one time. The only time a guard may be reimbursed for less than three offenders is when there is a signed court order. One-way mileage for each offender taken from a county jail to the reception and diagnostic center is reimbursed to the sheriff

The prescribed mileage rate is the state rate allowed by the Office of Administration. The rate used for the last five years has been \$.37 per mile.

Additionally, Section 217.470 RSMo, requires the sheriff's office to transport offenders from correctional centers to a county where there is an untried indictment, or where information or a complaint is pending. The sheriff is to be reimbursed at the same rate set in Section 57.290 RSMo, for transporting these offenders to reception and diagnostic centers.

Table 6 shows the total amounts budgeted and paid to all counties for the last four fiscal years. A detailed report showing the amount each county received in each of the last five fiscal years for transportation is attached as Appendix B to this report.

Table 6 - Amount of Transportation Reimbursement Paid to Counties

| Total- All Counties | FY 2012 | FY 2013 | FY 2014 | FY 2015 |
|---------------------|-------------|-------------|-------------|-------------|
| Budgeted | \$1,735,564 | \$1,735,564 | \$1,800,000 | \$1,800,000 |
| Paid | \$1,841,049 | \$2,022,861 | \$1,892,884 | \$1,961,275 |

Source: Department of Corrections

Reimbursement Process

Upon delivery of an offender to the reception and diagnostic center, the sheriff is to receive a certificate of delivery form. The certificate of delivery form is to list the names of each offender being delivered, the name of the sheriff and his county, and the names of any guards that were involved in delivering the offenders. The certificate of delivery form is to be signed by the reception and diagnostic center staff. The sheriff is to record the number of miles driven per person and the approved mileage rate to complete the form. The sheriff then mails the certificate of delivery form, along with any necessary court orders requiring more guards, to DOC for

payment.

Upon receipt of the certificate of delivery form from the sheriff, DOC reviews the form before approving payment. DOC verifies the proper guard ratios (by offender count and court orders attached) and the calculation of multiplying the number of miles times the mileage rate. Any errors made are corrected by DOC and then the form is submitted for reimbursement. The form is returned to the county if it is missing the court order for extra guards.

Findings

Oversight was unable to do an analysis of the correctness of the offender transportation payments. DOC has not created a standardized certificate of delivery form, instructions for completing the form or written policies and procedures for completing and filing the form. The form DOC uses was in use when the Office of Administration handled these payments. The form was last updated in July 2006. Currently, sheriffs submit for reimbursement whatever form they are given by the reception and diagnostic centers.

The information received by DOC on the reimbursement forms, which is to record offenders' names, mileage driven and sheriff and guard fee rates, is not recorded by DOC. DOC reimburses as a lump sum and does not maintain any breakdown by type of expense. Additionally, DOC does not audit reimbursement requests to ensure duplication of payments are not made, or that the named offenders are actually received at the facilities.

Prior to June 30, 2015, payments were not made in the order in which the reimbursement requests were received. Often the reimbursement requests were put in alphabetical order by county instead of date order and were paid accordingly. As of July 1, 2015, the Department pays all claims in the order received.

Due to these circumstances, Oversight is unable to provide an analysis of the accuracy of offender transportation payments.

Chapter 4 - Extradition

A fugitive is a person who is charged with a crime or with escaping confinement or breaking the terms of his/her bail, probation or parole in one state and are currently in another state. An extradition is surrendering the custody of an accused from one state or country to another state or country to place the accused on trial or punishment. The Federal Government established the Uniform Criminal Extradition Act, that spells out the basic duties and responsibilities of each state in handling cases of extradition.

Chapter 548 RSMo, is the Uniform Criminal Extradition Law in Missouri and it codifies the process by which extradition to and from Missouri will occur. Section 548.241 RSMo, requires that "all necessary and proper expenses" accruing under Chapter 548 for a fugitive being returned to Missouri are payable from the state treasury.

The process begins when a prosecuting attorney presents to the Governor, a written application for a person charged with a crime in this state to be returned from another state. In the case of a person who has been convicted of a crime and has escaped from confinement, broken the terms of their bail or has violated the terms of their probation and parole, the prosecuting attorney, the parole board or the warden or sheriff make a joint application to the Governor. The application includes the name of the person who committed the crime, the date, time and place the crime took place, the circumstances of the crime and a statement from the prosecuting attorney that justice can only be served by the return of the person from the other state.

Upon verification of a valid application, the Governor issues a warrant for the fugitive's arrest. The warrant is delivered to the proper officer of the county in which the offense was committed. That officer is then responsible for making sure the fugitive is returned to Missouri. The county in which the crime was committed is responsible for filing for reimbursement and distributing funds to other jurisdictions for incarceration and other extradition expenses.

The county in which the offense was committed is to complete a "Claim for Return of Fugitive Form". The form requires a copy of the warrant and signature of the Governor. It is to include an itemized list of expenses, including mileage, hotel and food, as well as incarceration fees. The state follows the federal Uniform Criminal Extradition Act reimbursement guidelines for mileage, hotels and food established under the Continental United States Rates (CONUS). In addition to travel expenses, the form allows for a four dollar per day per diem to the sheriff.

Once a Claim for Return of Fugitive Form is completed, it is to be mailed to DOC for payment. DOC is to review the form for accuracy and that the expenses are allowable and correct per CONUS. Once the form is deemed correct, DOC forwards it to the Governor's Office for review and signature. Upon receipt of the Governor's signature, the payment is processed and paid by DOC to the county.

Table 7 shows the total budgeted and paid to all counties for the last four fiscal years for extradition expenses. A detailed report showing the amount each county received in each of the

last five fiscal years for extradition is attached as Appendix C to this report. (Note: Not all counties have had to extradite offenders.)

Table 7 - Amount of Extradition Reimbursement Paid to All Counties

| Total | FY 2012 | FY 2013 | FY 2014 | FY 2015 |
|----------|-------------|-------------|-------------|-------------|
| Budgeted | \$2,512,000 | \$2,512,000 | \$1,800,000 | \$1,800,000 |
| Paid | \$1,826,271 | \$1,788,868 | \$1,506,710 | \$2,225,073 |

Source: Department of Corrections

Findings

Oversight was unable to do an analysis of the accuracy of the offender extradition payments. DOC has not created a standardized "Claim for Return of Fugitive" form, instructions for completing the form or written policies and procedures for completing and filing the form. The form DOC uses was in use when the Office of Administration handled these payments and was last updated July 1997.

The information received by DOC on the reimbursement forms, including offenders names, travel expenses and sheriff per diem fee rates is not recorded by DOC. DOC reimburses the payments as a lump sum and does not maintain any breakdown of the expenses by type of expense. Therefore, DOC is not able to provide an accounting of the states from which offenders had to be retrieved. Additionally, DOC does not audit the reimbursement requests to ensure duplication of payments are not made, or that the offenders are actually received at the facilities.

DOC was unable to provide Oversight a statutory reference for the four dollar per diem paid to sheriffs. Oversight was also unable to locate where the statutes require this payment.

Prior to June 30, 2015, payments were not made in the order in which the reimbursement requests were received. Often the reimbursement requests were put in alphabetical order by county instead of date order and were paid accordingly. As of July 1, 2015, the Department pays all claims in the order received.

Due to these circumstances, Oversight is unable to provide an analysis of the accuracy of the offender extradition payments.

Chapter 5 - Bill of Cost

Chapter 550 RSMo, requires that when the final determination of any criminal prosecution shall be such as to render the state liable for the costs, a Bill of Cost is prepared against the state. The Bill of Cost includes all properly chargeable costs to the state (besides transportation and extradition).

When State Pays the Bill of Cost

Chapter 550 RSMo, outlines whether the state or county is required to pay the expenses that accrue arising from the prosecution of certain crimes. The state and county are required to pay the costs of incarceration, including a reasonable sum to cover occupancy costs, per Section 550.010 RSMo. When a defendant is sentenced to county jail, the county is required to pay all costs.

The state is required to pay these costs, per Section 550.020 RSMo:

- in all capital cases;
- in all cases where the defendant is sentenced to imprisonment in a penitentiary;
- in all cases where the defendant is convicted of an offense punishable solely by imprisonment in a penitentiary but the person is under 18 and is sentenced to a county jail, workhouse or reform school; and
- in all felony cases where the jury is not allowed to separate.

The state is also responsible, per Section 221.105 RSMo, for actual costs for an offender who is incarcerated in the county jail because the offender's parole or probation has been revoked, because the offender has allegedly violated a condition of parole or probation, or the offender is a fugitive from the DOC.

The state is responsible for any offender who is sentenced to DOC (whether or not they actually serve time in a DOC facility). Therefore, an offender that has either had charges dropped against them, receives a suspended imposition of sentence, has had felony charges reduced to a misdemeanor and time served granted, or is found not guilty, the state is not required to pay per statutes.

Table 8 shows the total budgeted and paid to all counties for the last four fiscal years. A detailed report showing the amount each county received, in each of the last five fiscal years, for their bill of cost payments, is listed as Appendix D in this report.

Table 8 - Amount of Bill of Cost Reimbursement Paid to All Counties

| Total | FY 2012 | FY 2013 | FY 2014 | FY 2015 |
|----------|--------------|--------------|--------------|---------------|
| Budgeted | \$33,813,052 | \$33,813,052 | \$34,460,616 | \$34,460,616* |
| Paid | \$34,393,293 | \$34,248,319 | \$33,518,537 | \$39,143,794 |

Source: Department of Corrections

* An additional \$1,756,552 was asked for in a separate line item to increase the daily payment rate from \$19.58 to \$20.58 per day.

Expenses in the Bill of Costs

The Bill of Cost is a detailed list of all properly chargeable costs owed by the state. Per statute the Bill of Cost can include each of the following expenses:

Sheriff Fee and Mileage - Section 488.5320 RSMo, allows for a sheriff fee of \$75 per case for services rendered in criminal cases and for mileage to be reimbursed at the approved state mileage rate. This fee was added during the 2000 session in SB 1002. Oversight notes that this fee is listed on the Bill of Cost sheet.

Court Fee - Court Operating Rule 21.02, allows for the collection of a court fee of \$9. This operating rule of the courts was adopted in December 1998. Oversight notes that this fee is listed on the Bill of Cost sheet.

Jury Fee - Section 550.020 RSMo, requires in all cases of a felony, when the jury is not permitted to separate, to supply them with board and lodging during the time they are required by the court to be kept together. A reasonable compensation may be allowed, in an amount not to exceed three dollars and fifty cents per day, for each member of the jury. This fee has been in statutes since the current Revised Statutes were adopted in 1945. Oversight notes this fee is listed on the Bill of Cost sheet.

Witness Fee - Section 491.280 RSMo, states witnesses shall be allowed fees for their services in the amount of twenty-five dollars per day plus a mileage allowance. The witness fee was previously allowed, but in the 2003 session, HB 613, capped the fee at \$25 per witness. Statutes however, limit reimbursement to three witnesses per established fact. Oversight notes this fee is listed on the Bill of Cost sheet.

Necessary Clothing Fee - Section 488.5345 RSMo, requires the reimbursement to the sheriff for needful and necessary clothing for those charged with a felony. This section was created in SB 1002 of the 2000 regular session. At that time, reimbursement of the costs were the responsibilities of the state auditor. In the 2010 regular session, with the passage of HB 1965, the reimbursement became the responsibility of the DOC. Oversight notes this fee is not expressly listed on the Bill of Cost sheet, but could be included under "Other Fees/Costs".

Special Prosecutor Fee - Section 56.130 RSMo, allows a person who is appointed as a special prosecutor to claim reasonable expenses. This provision has been in statutes since 1959. Oversight notes this fee is listed on the Bill of Cost sheet.

Change of Venue Fees - Section 550.120 RSMo, allows for the reimbursement of costs for a case that has its venue changed. These costs include travel, security of offenders and court personnel, and expenses related to relocating the court proceedings. This fee has been in statutes since the current Revised Statutes were adopted in 1945. Oversight notes this fee is not expressly listed on the Bill of Cost sheet, but could be included under "Other Fees/Costs".

Mental Health Fee - Section 552.080 RSMo, allows for the reimbursement of all expenses and fees for examinations, reports and expert testimony of private psychiatrists appointed by the court. Oversight notes this fee is listed on the Bill of Cost sheet.

Incarceration Rate - Section 221.105 RSMo, requires the reimbursement of the per diem incarceration costs allowed for each day the offender is held at the county jail. Section 221.105.3 RSMo, requires the DOC to reimburse counties the actual costs of the incarceration of offenders confined in jails. However, statute set the reimbursement rate at \$17 per day until July 1, 1996; then at \$20 per day until July 1, 1997. Beginning July 1, 1997 reimbursement rates are to be up to \$37.50 per day. These amounts, however, are subject to appropriation. The actual appropriated rates paid by DOC are shown in the table below:

Table 9 - State appropriated daily incarceration rate per offender

| Year | Reimbursement Rate |
|------------------|--------------------|
| 7/1/98 - 6/30/02 | \$22.50 |
| 7/1/02 -6/30/07 | \$20.00 |
| 7/1/07 -6/30/08 | \$21.25 |
| 7/1/08 - 6/30/10 | \$22.00 |
| 7/1/10 -9/30/14 | \$19.58 |
| 10/1/14-6/30/15 | \$21.58 |
| 7/1/15 - current | \$20.58 |
| FY 2017 | proposing \$20.58 |

Source: Department of Corrections

Reimbursement

Once the determination is made that the state is liable for the costs, the Bill of Cost is prepared and submitted to DOC. The Bill of Cost is prepared electronically by the circuit clerk and is printed and given to the prosecuting attorney and judge to review and sign. Both must certify that the state is liable for each cost and that the charges listed are correct. The Bill of Cost is then mailed to DOC for payment. Upon receipt, the DOC date stamps the Bill of Cost and reviews it to ensure that it is mathematically correct. Once the Bill of Cost is processed, the payment is sent to the county treasurer for disbursement to the proper parties.

The largest single expense in the Bill of Cost is the reimbursement of the incarceration of offenders. Concern has been raised by members of the General Assembly, sheriffs and the DOC about the differences in the amount appropriated for reimbursement (currently \$20.58 per day) and the amount the sheriffs claim is required to incarcerate offenders. Statute requires the state reimburse actual cost but, then places limits on how much the actual costs can be. Sheriffs often state their daily expenses exceeds the rate paid by the state. Appendix E at the end of the report

lists the daily incarceration rate reported by each county sheriff's office.

Findings

Oversight was unable to do an analysis of the accuracy of the offender bill of cost payments. DOC has not created a standardized bill of cost form, instructions for completing the form or written policies and procedures for completing and filing of the form. The form used by the circuit clerks is provided in the Office of State Courts Administrator electronic court system. The Office of State Courts Administrator updated the form in July 2015 with new dates; however, the form does not allow all fees to be captured unless listed under "Other Fees/Costs". It is unclear if the sheriffs have been notified of all the expenses they are allowed to claim.

The information received by DOC on the reimbursement forms, including offenders names, case numbers, and a breakdown of each specific reimbursable cost, is not recorded by DOC. DOC reimburses the payments as a lump sum and does not maintain any breakdown of the expenses. Therefore, DOC is not able to provide an accounting of how much is spent on each expense. DOC is also not able to provide an accounting of the actual money spent on incarceration payments. Additionally, DOC does not audit the reimbursement requests to ensure no duplicate payments were made, or that the offenders expenses are actually eligible for reimbursement.

Prior to June 30, 2015, the payments were not made in the order in which the reimbursement requests were received. Often the reimbursement requests were put in alphabetical order by county instead of date order and were paid accordingly. As of July 1, 2015, the Department pays all claims in the order received.

Due to these circumstances, Oversight is unable to provide an analysis of the accuracy of the offender bill of cost payments.

Chapter 6 - Legislative Concerns

Oversight was asked to identify, review, and explain the policies and procedures used by DOC in making offender per diem payments. Oversight, in earlier chapters of this report, identified and explained each of the different types of offender per diem payments made by DOC.

During the course of the review, Oversight found there were three areas of concern that the General Assembly may want to address. Those areas of concern are:

- The duplication of mileage for offenders being transported;
- Statutory wording related to when DOC reimburses counties and the setting of the reimbursement rate for incarceration; and
- DOC's handling of payments.

Mileage

Oversight notes that the state travel policy outlined in 1 CSR 10-11.010, allows a group of employees traveling together in one vehicle to receive mileage for the number of miles driven by the vehicle. The owner of the vehicle is reimbursed for the mileage the vehicle travels. Section 57.290 RSMo, allows DOC to pay each person in a single vehicle the mileage rate. Therefore, if a sheriff and a guard take three offenders to the reception and diagnostic center, the sheriff is reimbursed mileage five times. The sheriff and guard both receive a mileage payment for the round trip. The sheriff receives one-way mileage three times, once for each offender. Language in Section 57.290.2 RSMo, allows for this duplication in mileage and is underlined below for emphasis.

“For the services of taking convicted offenders to the reception and diagnostic center designated by the director of the department of corrections, the sheriff, county marshal or other officers shall receive the sum of eight dollars per day for the time actually and necessarily employed in traveling to and from the reception and diagnostic center, and each guard shall receive the sum of six dollars per day for the same, and the sheriff, county marshal or other officer and guard shall receive the mileage rate prescribed by this section for the distance necessarily traveled in going to and returning from the reception and diagnostic center, . . . the mileage rate prescribed by this section for each mile traveled shall be allowed to the sheriff to cover all expenses on each convicted offender while being taken to the reception and diagnostic center; and all persons convicted and sentenced to imprisonment in the department of corrections at any term or sitting of the court, shall be taken to the reception and diagnostic center at the same time, unless prevented by sickness or unavoidable accident. . .”

Oversight notes that in the State Audit of DOC in 2009, the State Auditor interpreted the language to mean the sheriff's mileage is paying for transporting offenders and not the offenders getting mileage. The DOC disagreed with that interpretation. The State Auditor recommended that the DOC work with the General Assembly to clarify the language in this section. Oversight found that no legislation has been proposed since 2009, to clarify this language.

Oversight recommends that the General Assembly consider amending Section 57.290 RSMo, to bring this policy in line with the current state travel policy.

Statutory Changes

Oversight notes that Section 550.020 RSMo, limits reimbursements for offenders to only those offenders who are sentenced to DOC. If an offender is not sentenced to DOC, the county can not be reimbursed for actual expenses incurred. Therefore, sheriffs who have offenders whose charges are dropped, receive a suspended imposition of sentence, are granted probation or parole, or are granted time served do not get reimbursed by DOC. In 2015, SB 201 was introduced and would have required the state to pay for offenders that are sentenced to electronic monitoring. SB 201 also would have required counties to be reimbursed at a 50% rate the day an offender is charged and 100% if they are sentenced to DOC. SB 201 was not adopted.

Oversight notes that Section 221.105 RSMo, requires that the actual incarceration expenses of an offender be reimbursable by the state. However, in that same section, the statutes limit the actual reimbursement amount (currently at \$37.50 per day). County sheriffs reported to Oversight, their actual reimbursement amounts as listed in Appendix E. The General Assembly should consider reviewing the statutes and actual expenses to determine if a change in the amount appropriated should be made.

Oversight recommends the General Assembly continue to review Section 550.020 RSMo, regarding which expenses should be reimbursed by the State and Section 221.105 RSMo regarding the incarceration rate reimbursement amount.

DOC

During the course of the review, Oversight found systemic failures on the part of DOC that would not allow Oversight to conduct a thorough review of the offender per diem payments. Oversight found since inheriting the reimbursement responsibilities from the Office of Administration in 2006, the DOC has not made any changes, modernizations, or improvements to the reimbursement program. The DOC has not established guidelines, internal controls, written procedures, or auditing procedures. They have not created new forms, or established an electronic filing system that would allow reporting and auditing of claimed expenses.

State Auditor Susan Montee, in September 2009, issued an audit report that addressed the reimbursement to counties. The audit report recommended that DOC:

“A. Expand monitoring procedures to ensure payments for criminal costs represent actual costs incurred. These procedures should include a comparison of current billings to previous billings and a periodic comparison to certifications of prisoner incarceration days by jail personnel and/or jail records. The DOC should consider developing an electronic billing system that contains sufficient edit checks designed to prevent and detect improper payments. Finally, the DOC should identify and recoup overpayments for duplicate criminal costs claims.

B. Review current prisoner transportation reimbursement procedures and consider amending procedures to provide for reimbursements that more closely represent actual mileage costs. Any

legal matters needing clarification should be resolved by seeking applicable legislation or legal opinions.

C. Develop and adopt a policy regarding extradition reimbursements. The policy should establish guidelines regarding maximum lodging and meal costs allowable for reimbursement and outline supporting documentation requirements.

D. Establish procedures to monitor and ensure reimbursements are paid timely.”

Oversight found that DOC has not implemented the State Auditor’s recommendations or made changes in the way the program has been handled since it was transferred from the Office of Administration. Oversight recommends that DOC take measures to correct the problems that make analyzing this program difficult.

APPENDIX A

Reception and Diagnostic Centers

Reception and Diagnostic Centers receive offenders from the following counties.

Eastern Reception and Diagnostic Center

| | | | |
|----------------|-------------|------------------|------------|
| Bollinger | Madison | Ripley | Washington |
| Butler | Mississippi | Scott | Wayne |
| Cape Girardeau | New Madrid | St. Francois | |
| Carter | Oregon | St. Louis City | |
| Dunklin | Pemiscot | St. Louis County | |
| Iron | Perry | Ste. Genevieve | |
| Jefferson | Reynolds | Stoddard | |

Western Reception and Diagnostic Center

| | | | |
|----------|----------|------------|--------|
| Andrew | Dade | Lafayette | Vernon |
| Atchison | Daviess | Linn | Worth |
| Barton | DeKalb | Livingston | |
| Bates | Gentry | McDonald | |
| Buchanan | Grundy | Mercer | |
| Caldwell | Harrison | Newton | |
| Cass | Holt | Nodaway | |
| Clay | Jackson | Platte | |
| Clinton | Jasper | Ray | |

Fulton Reception and Diagnostic Center

| | | | |
|-----------|-----------|------------|-------------|
| Adair | Dent | Maries | Randolph |
| Audrain | Douglas | Marion | St. Charles |
| Barry | Franklin | Miller | St. Clair |
| Benton | Gasconade | Moniteau | Saline |
| Boone | Greene | Monroe | Schuyler |
| Callaway | Henry | Montgomery | Scotland |
| Camden | Hickory | Morgan | Shannon |
| Carroll | Howard | Osage | Shelby |
| Cedar | Howell | Ozark | Stone |
| Chariton | Johnson | Pettis | Sullivan |
| Christian | Knox | Phelps | Taney |
| Clark | Laclede | Pike | Texas |
| Cole | Lawrence | Polk | Warren |
| Cooper | Lewis | Pulaski | Webster |
| Crawford | Lincoln | Putnam | Wright |
| Dallas | Macon | Ralls | |

APPENDIX B

County Payments for Transportation

OVERSIGHT DIVISION
Program Evaluation
Department of Correction County Offender Per Diem Payments

| COUNTY | 2011 | 2012 | 2013 | 2014 | 2015 |
|----------------|--------------|--------------|--------------|--------------|--------------|
| Adair | \$10,103.50 | \$10,601.50 | \$10,351.13 | \$10,929.19 | \$11,209.71 |
| Andrew | \$2,536.72 | \$930.50 | \$938.01 | \$2,076.94 | \$3,401.59 |
| Atchison | \$2,733.84 | \$0 | \$0 | \$1,429.25 | \$0 |
| Audrain | \$3,005.50 | \$6,820.50 | \$6,657.56 | \$7,560.04 | \$4,463.10 |
| Barry | \$33,222.24 | \$28,219.20 | \$26,615.65 | \$27,017.68 | \$35,518.36 |
| Barton | \$12,765.00 | \$7,561.50 | \$9,736.75 | \$7,090.02 | \$8,891.57 |
| Bates | \$10,567.00 | \$8,217.00 | \$10,034.02 | \$10,158.12 | \$11,937.85 |
| Benton | \$10,592.50 | \$9,817.00 | \$12,909.00 | \$9,340.62 | \$18,460.71 |
| Bollinger | \$2,953.50 | \$1,272.00 | \$1,657.95 | \$4,337.38 | \$3,461.76 |
| Boone | \$28,764.75 | \$31,223.75 | \$33,008.80 | \$25,417.51 | \$30,989.64 |
| Buchanan | \$22,314.50 | \$32,333.50 | \$32,010.42 | \$39,983.68 | \$36,888.43 |
| Butler | \$31,346.00 | \$35,046.00 | \$40,891.94 | \$35,957.38 | \$51,046.84 |
| Caldwell | \$3,832.35 | \$5,653.50 | \$2,998.98 | \$4,355.00 | \$4,340.90 |
| Callaway | \$3,921.50 | \$2,852.50 | \$4,681.95 | \$3,548.13 | \$5,328.73 |
| Camden | \$20,382.00 | \$21,973.00 | \$13,593.78 | \$14,053.50 | \$26,332.24 |
| Cape Girardeau | \$25,408.50 | \$30,150.00 | \$32,691.80 | \$24,835.23 | \$34,840.80 |
| Carroll | \$4,195.00 | \$2,512.00 | \$5,321.33 | \$4,597.82 | \$8,317.23 |
| Carter | \$714.00 | \$2,026.50 | \$1,117.40 | \$735.78 | \$1,341.13 |
| Cass | \$20,908.50 | \$27,147.00 | \$27,539.25 | \$22,489.00 | \$33,815.66 |
| Cedar | \$7,270.50 | \$9,505.40 | \$9,990.25 | \$9,085.15 | \$14,817.05 |
| Chariton | \$2,893.25 | \$2,621.50 | \$6,455.50 | \$3,160.34 | \$7,360.04 |
| Christian | \$39,124.00 | \$26,136.00 | \$34,545.70 | \$46,938.80 | \$62,518.50 |
| Clark | \$4,166.00 | \$2,413.50 | \$8,785.50 | \$3,443.24 | \$4,228.80 |
| Clay | \$24,982.00 | \$30,786.00 | \$32,589.60 | \$29,443.60 | \$39,545.48 |
| Clinton | \$2,449.00 | \$2,662.00 | \$1,878.50 | \$1,760.40 | \$2,552.80 |
| Cole | \$12,542.00 | \$11,100.00 | \$6,627.00 | \$20,930.53 | \$12,518.00 |
| Cooper | \$3,625.46 | \$4,150.84 | \$4,978.72 | \$6,067.02 | \$4,892.95 |
| Crawford | \$22,708.50 | \$28,834.00 | \$26,611.17 | \$27,629.43 | \$34,962.98 |
| Dade | \$0 | \$0 | \$3,896.79 | \$1,496.90 | \$1,611.85 |
| Dallas | \$5,872.50 | \$4,927.00 | \$9,357.19 | \$8,754.87 | \$9,459.12 |
| Daviess | \$5,298.00 | \$3,375.00 | \$2,359.65 | \$270.75 | \$0 |
| Dekalb | \$33,797.09 | \$27,907.50 | \$5,605.05 | \$33,756.48 | \$28,558.37 |
| Dent | \$7,415.00 | \$8,659.70 | \$9,813.25 | \$7,142.67 | \$6,135.40 |
| Douglas | \$7,963.75 | \$8,806.00 | \$5,050.50 | \$6,930.00 | \$12,347.92 |
| Dunklin | \$50,500.50 | \$60,290.00 | \$57,220.38 | \$48,375.75 | \$43,466.44 |
| Franklin | \$13,424.55 | \$13,490.00 | \$14,599.31 | \$16,550.66 | \$16,539.20 |
| Gasconade | \$4,160.50 | \$2,396.67 | \$1,904.79 | \$2,777.11 | \$3,682.50 |
| Greene | \$126,474.00 | \$168,961.68 | \$151,020.51 | \$123,901.77 | \$139,228.81 |
| Gentry* | \$0 | \$0 | \$0 | \$0 | \$0 |
| Grundy | \$3,888.00 | \$6,266.50 | \$8,096.94 | \$4,728.57 | \$5,091.67 |
| Harrison | \$5,250.00 | \$6,385.50 | \$5,119.86 | \$4,496.99 | \$5,698.41 |

OVERSIGHT DIVISION
Program Evaluation
Department of Corrections County Offender Per Diem Payments

| COUNTY | 2011 | 2012 | 2013 | 2014 | 2015 |
|-------------|--------------|-------------|--------------|-------------|-------------|
| Henry | \$17,074.59 | \$26,229.50 | \$27,146.54 | \$18,820.56 | \$20,756.89 |
| Hickory | \$2,530.00 | \$3,930.50 | \$2,612.40 | \$5,028.42 | \$5,048.16 |
| Holt | \$1,834.00 | \$2,045.00 | \$2,894.00 | \$3,894.29 | \$2,743.23 |
| Howard | \$4,544.10 | \$3,475.78 | \$3,907.70 | \$2,876.66 | \$2,559.75 |
| Howell | \$15,357.25 | \$20,979.00 | \$40,912.78 | \$47,939.06 | \$29,414.42 |
| Iron | \$4,118.88 | \$2,654.00 | \$4,828.23 | \$2,279.26 | \$2,544.77 |
| Jackson | \$113,788.00 | \$89,774.00 | \$100,612.60 | \$75,992.86 | \$82,195.83 |
| Jasper | \$55,441.50 | \$44,127.00 | \$53,510.01 | \$62,209.12 | \$47,514.88 |
| Jefferson | \$19,445.90 | \$21,683.00 | \$20,346.29 | \$31,387.71 | \$24,596.13 |
| Johnson | \$19,027.00 | \$17,319.50 | \$14,073.34 | \$15,753.57 | \$14,667.90 |
| Knox | \$0 | \$0 | \$679.50 | \$0 | \$0 |
| Laclede | \$20,622.00 | \$18,683.00 | \$22,324.80 | \$17,241.50 | \$24,637.02 |
| Lafayette | \$19,952.50 | \$22,573.00 | \$24,858.93 | \$22,369.14 | \$18,468.19 |
| Lawrence | \$25,252.50 | \$27,733.50 | \$26,491.53 | \$26,996.31 | \$26,563.23 |
| Lewis | \$2,387.40 | \$3,656.16 | \$2,643.43 | \$4,399.34 | \$1,849.12 |
| Lincoln | \$15,571.50 | \$16,181.50 | \$18,410.41 | \$14,695.61 | \$21,799.17 |
| Linn | \$6,936.00 | \$3,400.90 | \$6,102.35 | \$6,672.78 | \$8,444.40 |
| Livingston | \$7,693.00 | \$9,485.94 | \$8,416.51 | \$850.94 | \$0 |
| Macon | \$6,605.71 | \$2,221.50 | \$2,541.89 | \$6,141.37 | \$5,299.36 |
| Madison | \$3,617.00 | \$3,776.50 | \$2,218.50 | \$1,045.24 | \$4,451.80 |
| Maries | \$3,353.00 | \$480.50 | \$2,236.75 | \$2,047.18 | \$2,437.90 |
| Marion | \$11,475.00 | \$15,060.00 | \$17,080.33 | \$13,090.84 | \$12,747.29 |
| Mcdonald | \$30,859.25 | \$33,112.50 | \$26,335.00 | \$20,478.85 | \$24,000.78 |
| Mercer | \$1,388.00 | \$1,264.00 | \$1,360.00 | \$1,094.50 | \$1,142.88 |
| Miller | \$6,552.78 | \$4,981.46 | \$9,318.55 | \$16,154.99 | \$14,969.35 |
| Mississippi | \$8,437.20 | \$7,069.50 | \$10,649.50 | \$9,936.64 | \$8,936.72 |
| Moniteau | \$6,290.50 | \$7,379.00 | \$6,695.40 | \$9,439.25 | \$12,877.08 |
| Monroe | \$726.00 | \$1,616.00 | \$1,676.75 | \$1,385.00 | \$1,872.00 |
| Montgomery | \$3,016.50 | \$4,862.50 | \$4,484.44 | \$4,230.10 | \$3,499.28 |
| Morgan | \$2,308.50 | \$4,459.75 | \$4,759.50 | \$5,861.25 | \$2,598.40 |
| New Madrid | \$0 | \$13,256.50 | \$62,724.35 | \$17,769.96 | \$18,726.23 |
| Newton | \$34,770.50 | \$25,492.00 | \$41,557.97 | \$28,634.31 | \$22,497.45 |
| Nodaway | \$7,366.00 | \$5,786.50 | \$5,306.55 | \$2,804.51 | \$7,045.80 |
| Oregon | \$0 | \$13,254.50 | \$9,641.30 | \$3,914.16 | \$3,128.80 |
| Osage | \$1,377.02 | \$2,089.47 | \$1,967.36 | \$2,137.83 | \$1,204.43 |
| Ozark | \$13,415.25 | \$6,988.25 | \$18,930.13 | \$13,567.36 | \$11,413.24 |
| Pemiscot | \$32,822.00 | \$34,584.00 | \$42,766.90 | \$31,161.64 | \$39,361.52 |
| Perry | \$13,038.50 | \$9,033.50 | \$11,226.53 | \$6,741.12 | \$9,586.51 |
| Pettis | \$28,384.00 | \$27,003.00 | \$26,709.99 | \$24,882.72 | \$28,562.87 |
| Phelps | \$15,554.50 | \$21,647.00 | \$33,995.64 | \$36,840.77 | \$43,247.27 |
| Pike | \$5,925.50 | \$5,851.00 | \$7,146.80 | \$5,507.60 | \$8,559.95 |

OVERSIGHT DIVISION
Program Evaluation
Department of Correction County Offender Per Diem Payments

| COUNTY | 2011 | 2012 | 2013 | 2014 | 2015 |
|---------------------------------|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|
| Platte | \$8,925.00 | \$8,290.00 | \$11,691.54 | \$9,924.78 | \$13,419.26 |
| Polk | \$13,435.00 | \$18,048.00 | \$16,088.56 | \$17,788.57 | \$28,666.22 |
| Pulaski | \$5,911.50 | \$17,800.00 | \$19,610.41 | \$24,439.57 | \$34,869.14 |
| Putnam | \$1,331.50 | \$1,710.50 | \$612.51 | \$ 694.29 | \$6,368.09 |
| Ralls | \$2,077.00 | \$1,443.00 | \$2,628.65 | \$3,351.78 | \$2,840.67 |
| Randolph | \$23,326.00 | \$24,282.00 | \$18,657.80 | \$15,386.94 | \$12,185.51 |
| Ray | \$9,204.00 | \$12,079.50 | \$9,876.36 | \$9,565.77 | \$10,654.20 |
| Reynolds | \$1,974.00 | \$2,890.00 | \$1,953.20 | \$2,010.00 | \$3,028.80 |
| Ripley | \$0 | \$0 | \$0 | \$0 | \$0 |
| Saline | \$13,864.22 | \$15,261.50 | \$14,883.18 | \$15,835.23 | \$15,449.27 |
| Schuyler | \$1,494.57 | \$1,785.00 | \$1,709.50 | \$1,061.34 | \$745.80 |
| Scotland | \$1,860.00 | \$2,610.40 | \$6,884.46 | \$4,238.93 | \$2,664.33 |
| Scott | \$27,811.50 | \$33,504.00 | \$14,449.25 | \$15,576.33 | \$22,535.12 |
| Shannon | \$10,650.25 | \$9,404.00 | \$6,148.00 | \$11,583.25 | \$0 |
| Shelby | \$820.00 | \$2,531.00 | \$2,211.97 | \$1,240.50 | \$1,195.50 |
| St Charles | \$52,676.50 | \$68,142.85 | \$59,678.13 | \$59,719.62 | \$56,208.67 |
| St Clair | \$4,510.75 | \$6,177.50 | \$7,821.23 | \$4,779.52 | \$6,834.31 |
| St Francois | \$15,993.30 | \$17,836.00 | \$18,895.84 | \$23,164.34 | \$23,512.13 |
| St Louis County | \$79,446.00 | \$75,534.00 | \$100,711.12 | \$85,767.40 | \$67,023.80 |
| St Louis City | \$73,908.00 | \$85,616.20 | \$80,297.45 | \$81,664.38 | \$66,547.00 |
| Ste Genevieve | \$7,337.00 | \$8,008.50 | \$8,584.25 | \$7,280.16 | \$7,404.71 |
| Stoddard | \$40,717.00 | \$15,961.00 | \$22,497.29 | \$9,878.62 | \$23,807.60 |
| Stone | \$15,103.00 | \$12,274.00 | \$15,587.84 | \$16,198.53 | \$16,330.45 |
| Sullivan | \$0 | \$0 | \$0 | \$452.22 | \$270.08 |
| Taney | \$42,489.50 | \$27,830.00 | \$41,860.85 | \$52,728.07 | \$38,782.80 |
| Texas | \$8,363.80 | \$11,590.17 | \$16,717.48 | \$18,746.64 | \$15,875.75 |
| Vernon | \$13,530.50 | \$19,003.00 | \$12,708.28 | \$16,511.36 | \$16,546.22 |
| Warren | \$11,045.00 | \$11,837.75 | \$13,014.34 | \$33,843.43 | \$11,275.63 |
| Washington | \$5,615.50 | \$7,541.50 | \$8,354.29 | \$7,357.33 | \$7,248.60 |
| Wayne | \$10,529.00 | \$7,177.50 | \$11,504.53 | \$8,835.89 | \$5,196.09 |
| Webster | \$27,245.40 | \$25,615.31 | \$ 30,638.12 | \$25,982.52 | \$18,388.36 |
| Worth | \$618.30 | \$0 | \$0 | \$133.43 | \$430.56 |
| Wright | \$9,732.24 | \$10,033.26 | \$15,220.85 | \$14,707.60 | \$ 17,197.99 |
| Daviess Dekalb Regional Jail | \$0 | \$0 | \$0 | \$4,608.27 | \$0 |
| TOTAL | \$1,764,475.66 | \$1,841,049.39 | \$2,022,860.64 | \$1,892,884.23 | \$1,961,275.20 |

Source: Department of Corrections

* Gentry contracts with the Daviess DeKalb Jail who handles and bills for transportation.

APPENDIX C

County Payments for Extradition

OVERSIGHT DIVISION
Program Evaluation
Department of Correction County Offender Per Diem Payments

| COUNTY | 2011 | 2012 | 2013 | 2014 | 2015 |
|----------------|--------------|--------------|--------------|--------------|--------------|
| Adair | \$0 | \$27,157.35 | \$9,722.83 | \$9,891.71 | \$9,931.15 |
| Andrew | \$2,011.81 | \$2,283.20 | \$1,978.40 | \$3,819.16 | \$5,080.57 |
| Atchison | \$0 | \$0 | \$0 | \$0 | \$0 |
| Audrain | \$ 22,270.66 | \$16,268.14 | \$38,094.32 | \$23,879.29 | \$16,711.82 |
| Barry | \$0 | \$0 | \$0 | \$0 | \$0 |
| Barton | \$ 4,237.31 | \$4,010.77 | \$4,671.19 | \$2,847.79 | \$2,480.30 |
| Bates | \$ 2,916.52 | \$5,574.10 | \$4,630.76 | \$4,146.64 | \$5,593.52 |
| Benton | \$ 9,200.54 | \$2,227.85 | \$3,591.69 | \$4,641.13 | \$4,322.70 |
| Bollinger | \$0 | \$0 | \$0 | \$0 | \$0 |
| Boone | \$17,890.95 | \$18,980.14 | \$12,685.18 | \$14,561.19 | \$23,537.50 |
| Buchanan | \$39,875.93 | \$58,044.91 | \$69,091.33 | \$62,827.40 | \$71,234.37 |
| Butler | \$7,990.41 | \$18,729.55 | \$21,470.27 | \$10,598.33 | \$28,558.42 |
| Caldwell | \$1,685.31 | \$1,140.30 | \$0 | \$0 | \$0 |
| Callaway | \$0 | \$0 | \$0 | \$0 | \$0 |
| Camden | \$0 | \$0 | \$4,315.21 | \$5,655.30 | \$4,081.71 |
| Cape Girardeau | \$13,774.61 | \$9,216.73 | \$ 13,864.92 | \$12,674.40 | \$7,471.87 |
| Carroll | \$4,119.45 | \$3,220.00 | \$1,893.10 | \$512.00 | \$3,811.62 |
| Carter | \$0 | \$0 | \$0 | \$0 | \$0 |
| Cass | \$21,083.27 | \$15,804.95 | \$20,808.83 | \$20,533.26 | \$22,429.78 |
| Cedar | \$0 | \$0 | \$0 | \$0 | \$2,077.86 |
| Chariton | \$0 | \$0 | \$0 | \$0 | \$0 |
| Christian | \$0 | \$0 | \$0 | \$0 | \$36,101.00 |
| Clark | \$0 | \$0 | \$0 | \$0 | \$0 |
| Clay | \$63,993.38 | \$127,910.74 | \$133,404.91 | \$114,816.56 | \$175,671.81 |
| Clinton | \$5,174.08 | \$3,004.50 | \$3,266.37 | \$1,352.00 | \$2,548.80 |
| Cole | \$0 | \$26,769.90 | \$0 | \$35,338.30 | \$26,063.55 |
| Cooper | \$0 | \$0 | \$0 | \$0 | \$0 |
| Crawford | \$ 4,884.70 | \$10,404.22 | \$12,588.55 | \$6,039.63 | \$12,018.44 |
| Dade | \$ 4,214.17 | \$0 | \$0 | \$0 | \$7,272.78 |
| Dallas | \$0 | \$0 | \$0 | \$0 | \$0 |
| Daviess | \$2,858.17 | \$1,926.10 | \$1,074.00 | \$ 890.00 | \$2,689.28 |
| Dekalb | \$306.40 | \$4,702.53 | \$1,230.60 | \$2,287.31 | \$3,337.96 |
| Dent | \$0 | \$0 | \$0 | \$0 | \$0 |
| Douglas | \$0 | \$0 | \$0 | \$257.12 | \$1,300.00 |
| Dunklin | \$3,605.36 | \$3,320.82 | \$9,197.17 | \$2,554.17 | \$9,784.09 |
| Franklin | \$32,004.24 | \$27,290.89 | \$8,616.22 | \$12,937.50 | \$30,419.00 |
| Gasconade | \$254.21 | \$2,207.93 | \$2,372.44 | \$1,496.97 | \$4,858.63 |
| Gentry | \$0 | \$0 | \$0 | \$0 | \$0 |
| Greene | \$169,009.18 | \$179,803.31 | \$156,700.66 | \$117,817.89 | \$196,205.11 |
| Grundy | \$3,829.04 | \$5,163.94 | \$5,509.56 | \$191.59 | \$6,171.60 |
| Harrison | \$0 | \$0 | \$0 | \$0 | \$0 |

OVERSIGHT DIVISION
Program Evaluation
Department of Corrections County Offender Per Diem Payments

| COUNTY | 2011 | 2012 | 2013 | 2014 | 2015 |
|-------------|--------------|--------------|-------------|-------------|--------------|
| Henry | \$10,400.75 | \$6,720.52 | \$8,070.09 | \$7,926.95 | \$14,407.84 |
| Hickory | \$1,910.70 | \$0 | \$0 | \$0 | \$0 |
| Holt | \$0 | \$ 3,334.05 | \$ 2,934.45 | \$0 | \$1,121.30 |
| Howard | \$0 | \$0 | \$417.06 | \$0 | \$563.36 |
| Howell | \$12,076.32 | \$14,517.39 | \$27,277.81 | \$8,457.27 | \$5,485.30 |
| Iron | \$0 | \$0 | \$0 | \$0 | \$0 |
| Jackson | \$121,079.22 | \$163,952.02 | \$72,555.62 | \$74,228.66 | \$150,239.70 |
| Jasper | \$24,035.45 | \$28,913.40 | \$28,049.04 | \$22,461.85 | \$ 43,504.19 |
| Jefferson | \$ 53,013.09 | \$39,572.76 | \$31,909.42 | \$25,714.91 | \$40,633.00 |
| Johnson | \$11,329.95 | \$9,846.82 | \$21,905.06 | \$19,729.00 | \$29,112.00 |
| Knox | \$0 | \$163.18 | \$0 | \$0 | \$0 |
| Laclede | \$17,328.42 | \$7,492.14 | \$17,771.79 | \$6,432.55 | \$10,087.88 |
| Lafayette | \$9,224.90 | \$14,409.32 | \$17,979.15 | \$13,052.20 | \$28,823.82 |
| Lawrence | \$5,423.71 | \$2,704.35 | \$0 | \$12,724.06 | \$9,890.71 |
| Lewis | \$849.00 | \$2,748.00 | \$1,704.00 | \$675.00 | \$0 |
| Lincoln | \$17,015.70 | \$23,135.92 | \$20,440.61 | \$13,690.84 | \$20,893.56 |
| Linn | \$0 | \$0 | \$0 | \$0 | \$0 |
| Livingston | \$0 | \$5,694.01 | \$6,266.94 | \$ 5,864.95 | \$7,871.64 |
| Macon | \$4,023.95 | \$1,771.98 | \$0 | \$0 | \$312.30 |
| Madison | \$0 | \$0 | \$1,578.72 | \$0 | \$0 |
| Maries | \$0 | \$0 | \$0 | \$0 | \$0 |
| Marion | \$9,377.42 | \$ 7,566.10 | \$3,031.94 | \$5,256.27 | \$11,026.05 |
| Mcdonald | \$ 2,301.14 | \$ 3,643.29 | \$2,412.09 | \$10,537.32 | \$6,762.31 |
| Mercer | \$0 | \$0 | \$0 | \$0 | \$0 |
| Miller | \$0 | \$12,524.51 | \$0 | \$4,793.20 | \$2,985.18 |
| Mississippi | \$0 | \$0 | \$0 | \$0 | \$0 |
| Moniteau | \$0 | \$0 | \$0 | \$0 | \$0 |
| Monroe | \$0 | \$0 | \$0 | \$0 | \$0 |
| Montgomery | \$466.64 | \$0 | \$0 | \$0 | \$0 |
| Morgan | \$2,641.11 | \$3,595.45 | \$6,852.74 | \$2,302.55 | \$455.00 |
| New Madrid | \$0 | \$0 | \$0 | \$0 | \$0 |
| Newton | \$28,707.18 | \$21,819.20 | \$26,545.92 | \$19,346.62 | \$30,752.41 |
| Nodaway | \$2,549.84 | \$6,205.46 | \$8,171.01 | \$1,966.70 | \$2,832.39 |
| Oregon | \$0 | \$0 | \$0 | \$0 | \$0 |
| Osage | \$0 | \$0 | \$0 | \$762.22 | \$0 |
| Ozark | \$2,280.86 | \$2,720.18 | \$ 3,994.89 | \$2,026.08 | \$ 3,208.36 |
| Pemiscot | \$11,331.18 | \$7,120.84 | \$16,585.59 | \$5,149.93 | \$8,428.07 |
| Perry | \$236.56 | \$1,109.04 | \$5,139.38 | \$1,573.45 | \$ 5,301.19 |
| Pettis | \$9,833.06 | \$3,383.80 | \$10,040.42 | \$9,056.10 | \$16,047.19 |
| Phelps | \$15,780.40 | \$ 17,528.52 | \$10,195.73 | \$4,128.74 | \$22,451.17 |
| Pike | \$0 | \$1,880.57 | \$4,066.83 | \$8,152.60 | \$4,844.15 |

OVERSIGHT DIVISION
Program Evaluation
Department of Correction County Offender Per Diem Payments

| COUNTY | 2011 | 2012 | 2013 | 2014 | 2015 |
|----------------------------|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|
| Platte | \$18,744.82 | \$24,504.12 | \$21,064.71 | \$15,537.97 | \$47,519.14 |
| Polk | \$0 | \$0 | \$0 | \$0 | \$0 |
| Pulaski | \$16,764.00 | \$14,479.00 | \$43,151.00 | \$13,945.00 | \$21,484.63 |
| Putnam | \$0 | \$5,025.50 | \$1,613.70 | \$0 | \$1,374.80 |
| Ralls | \$0 | \$856.90 | \$5,417.00 | \$400.00 | \$1,429.60 |
| Randolph | \$4,021.22 | \$5,489.35 | \$11,547.14 | \$8,899.05 | \$7,468.88 |
| Ray | \$1,829.06 | \$0 | \$2,281.18 | \$0 | \$5,526.97 |
| Reynolds | \$0 | \$0 | \$608.43 | \$0 | \$0 |
| Ripley | \$0 | \$0 | \$0 | \$0 | \$0 |
| Saline | \$9,649.27 | \$11,581.78 | \$8,602.41 | \$30,969.32 | \$29,079.34 |
| Schuyler | \$0 | \$0 | \$0 | \$0 | \$0 |
| Scotland | \$2,444.82 | \$1,721.71 | \$1,657.41 | \$1,850.14 | \$384.95 |
| Scott | \$0 | \$1,999.28 | \$201.25 | \$0 | \$11,461.44 |
| Shannon | \$0 | \$0 | \$0 | \$0 | \$0 |
| Shelby | \$0 | \$0 | \$0 | \$0 | \$0 |
| St Charles | \$27,321.35 | \$47,013.78 | \$39,577.63 | \$36,179.78 | \$65,107.29 |
| St Clair | \$991.86 | \$0 | \$3,382.57 | \$1,661.10 | \$0 |
| St Francois | \$22,566.21 | \$27,134.66 | \$13,092.06 | \$24,244.40 | \$21,775.09 |
| St Louis-justice | \$0 | \$0 | \$0 | \$0 | \$271,191.67 |
| St Louis-police Dept | \$442,322.69 | \$431,032.26 | \$447,267.14 | \$359,789.45 | \$237,901.29 |
| St Louis City | \$0 | \$0 | \$20,743.42 | \$1,714.00 | \$ 2,225.00 |
| St Louis Metro Police Dept | \$135,321.57 | \$166,847.10 | \$159,196.04 | \$136,437.13 | \$198,499.78 |
| Ste Genevieve | \$6,628.84 | \$3,607.94 | \$5,303.95 | \$4,942.19 | \$3,193.00 |
| Stoddard | \$0 | \$0 | \$0 | \$0 | \$0 |
| Stone | \$11,439.60 | \$ 12,019.15 | \$12,054.76 | \$16,888.10 | \$12,168.45 |
| Sullivan | \$0 | \$0 | \$0 | \$0 | \$0 |
| Taney | \$36,006.81 | \$48,551.26 | \$56,265.32 | \$44,969.11 | \$30,888.50 |
| Texas | \$0 | \$0 | \$0 | \$0 | \$334.99 |
| Vernon | \$5,170.56 | \$6,549.87 | \$7,444.49 | \$7,197.22 | \$8,185.11 |
| Warren | \$9,794.37 | \$9,329.90 | \$15,146.04 | \$9,479.76 | \$14,346.43 |
| Washington | \$0 | \$0 | \$0 | \$0 | \$0 |
| Wayne | \$5,600.29 | \$2,132.48 | \$7,845.07 | \$6,083.10 | \$11,317.01 |
| Webster | \$8,963.73 | \$12,823.01 | \$ 337.96 | \$15,758.60 | \$8,767.54 |
| Worth | \$0 | \$0 | \$0 | \$0 | \$0 |
| Wright | \$19,694.10 | \$4,336.38 | \$8,392.87 | \$11,187.86 | \$3,636.57 |
| TOTAL | \$1,595,681.42 | \$1,826,271.12 | \$1,788,868.36 | \$1,506,709.94 | \$2,225,072.78 |

Source: Department of Corrections

APPENDIX D

County Payments for Bill of Costs

OVERSIGHT DIVISION
Program Evaluation
Department of Correction County Offender Per Diem Payments

| COUNTY | 2011 | 2012 | 2013 | 2014 | 2015 |
|----------------|----------------|----------------|----------------|----------------|----------------|
| Adair | \$89,614.53 | \$143,491.61 | \$51,553.61 | \$82,499.67 | \$179,227.82 |
| Andrew | \$81,444.71 | \$43,434.55 | \$33,474.10 | \$71,575.51 | \$26,785.59 |
| Atchison | \$16,588.34 | \$13,249.00 | \$12,540.72 | \$11,415.04 | \$5,325.68 |
| Audrain | \$168,561.70 | \$112,649.97 | \$118,844.45 | \$131,445.52 | \$173,016.72 |
| Barry | \$204,522.05 | \$177,523.51 | \$103,796.33 | \$347,737.10 | \$325,673.67 |
| Barton | \$43,102.96 | \$9,464.90 | \$115,071.07 | \$30,627.72 | \$42,746.39 |
| Bates | \$66,801.10 | \$115,173.73 | \$83,051.64 | \$59,352.64 | \$36,567.65 |
| Benton | \$39,528.61 | \$45,559.04 | \$101,855.94 | \$70,039.09 | \$26,292.06 |
| Bollinger | \$25,757.44 | \$40,725.77 | \$18,833.84 | \$43,407.96 | \$19,755.64 |
| Boone | \$684,106.32 | \$694,151.90 | \$624,666.45 | \$209,121.16 | \$927,543.10 |
| Buchanan | \$668,255.32 | \$660,529.40 | \$645,815.96 | \$566,409.68 | \$533,147.49 |
| Butler | \$280,344.09 | \$190,445.10 | \$283,734.30 | \$416,207.38 | \$373,742.45 |
| Caldwell | \$59,921.87 | \$78,740.59 | \$56,253.86 | \$53,604.02 | \$81,187.72 |
| Callaway | \$148,065.83 | \$170,315.76 | \$204,760.18 | \$258,148.68 | \$186,955.41 |
| Camden | \$224,821.39 | \$359,258.08 | \$426,662.61 | \$416,919.03 | \$330,274.01 |
| Cape Girardeau | \$365,360.72 | \$148,555.66 | \$461,642.22 | \$62,287.14 | \$600,824.39 |
| Carroll | \$27,893.55 | \$43,772.55 | \$30,962.40 | \$34,176.90 | \$34,929.19 |
| Carter | \$5,158.20 | \$24,762.65 | \$8,484.42 | \$14,861.82 | \$12,410.10 |
| Cass | \$175,098.10 | \$269,237.18 | \$241,177.36 | \$193,994.06 | \$232,665.62 |
| Cedar | \$58,568.02 | \$28,370.80 | \$36,567.01 | \$57,697.16 | \$20,047.68 |
| Chariton | \$32,559.06 | \$20,046.50 | \$17,487.68 | \$38,266.66 | \$51,371.68 |
| Christian | \$203,481.56 | \$160,364.49 | \$300,053.36 | \$326,534.28 | \$251,884.45 |
| Clark | \$24,758.04 | \$53,659.29 | \$50,465.98 | \$19,200.56 | \$30,131.30 |
| Clay | \$1,069,254.72 | \$936,012.15 | \$1,062,822.13 | \$1,235,556.30 | \$1,132,497.87 |
| Clinton | \$160,908.11 | \$163,035.49 | \$136,898.56 | \$131,087.80 | \$163,443.50 |
| Cole | \$224,351.82 | \$245,998.48 | \$126,382.78 | \$525,426.36 | \$416,411.90 |
| Cooper | \$87,642.08 | \$92,960.08 | \$49,928.58 | \$108,823.68 | \$113,648.30 |
| Crawford | \$165,336.20 | \$223,047.87 | \$327,319.99 | \$189,900.07 | \$265,829.81 |
| Dade | \$9,565.22 | \$9,326.88 | \$32,551.03 | \$9,894.18 | \$17,534.06 |
| Dallas | \$88,269.54 | \$52,200.78 | \$70,533.36 | \$59,440.80 | \$51,509.18 |
| Daviess | \$102,085.98 | \$80,345.44 | \$98,862.74 | \$61,868.92 | \$43,833.92 |
| Dekalb | \$151,465.97 | \$192,293.94 | \$129,651.60 | \$62,731.64 | \$91,827.76 |
| Dent | \$33,079.87 | \$93,062.49 | \$81,844.70 | \$91,739.09 | \$48,827.93 |
| Douglas | \$60,316.08 | \$70,062.24 | \$48,761.97 | \$40,771.08 | \$66,243.08 |
| Dunklin | \$362,218.76 | \$331,797.84 | \$483,493.00 | \$386,450.54 | \$601,478.90 |
| Franklin | \$423,269.23 | \$380,691.48 | \$566,142.50 | \$125,378.52 | \$582,870.49 |
| Gasconade | \$37,431.20 | \$72,057.45 | \$23,014.08 | \$31,968.42 | \$16,600.16 |
| Gentry | \$10,095.28 | \$14,756.26 | \$ 5,233.42 | \$33,955.78 | \$2,067.26 |
| Greene | \$2,247,515.70 | \$2,404,580.27 | \$2,743,507.37 | \$2,577,447.63 | \$3,147,236.47 |
| Grundy | \$57,897.72 | \$43,570.18 | \$69,029.62 | \$44,858.20 | \$84,955.93 |
| Harrison | \$101,213.43 | \$47,932.01 | \$84,699.38 | \$ 41,275.90 | \$11,963.38 |
| Henry | \$88,420.20 | \$174,304.17 | \$151,470.95 | \$176,552.41 | \$142,271.62 |

OVERSIGHT DIVISION
Program Evaluation
Department of Corrections County Offender Per Diem Payments

| COUNTY | 2011 | 2012 | 2013 | 2014 | 2015 |
|-------------|----------------|----------------|----------------|----------------|----------------|
| Hickory | \$26,079.20 | \$29,326.39 | \$23,162.27 | \$32,909.46 | \$53,250.40 |
| Holt | \$10,999.82 | \$22,384.99 | \$13,699.77 | \$21,556.24 | \$27,825.58 |
| Howard | \$5,959.78 | \$19,539.56 | \$13,838.10 | \$18,823.76 | \$33,756.84 |
| Howell | \$155,881.99 | \$300,450.09 | \$138,703.01 | \$130,007.81 | \$133,389.90 |
| Iron | \$64,790.49 | \$76,322.64 | \$57,923.44 | \$45,336.01 | \$44,512.65 |
| Jackson | \$4,120,720.98 | \$3,386,407.86 | \$2,711,722.27 | \$1,983,628.48 | \$2,760,560.92 |
| Jasper | \$1,038,228.43 | \$984,217.57 | \$762,550.78 | \$762,937.60 | \$695,719.28 |
| Jefferson | \$770,591.49 | \$768,006.52 | \$657,231.45 | \$800,452.36 | \$921,468.68 |
| Johnson | \$60,866.51 | \$100,460.54 | \$37,166.58 | \$27,169.42 | \$17,432.92 |
| Knox | \$832.00 | \$4,352.94 | \$945.52 | \$1,488.08 | \$5,031.72 |
| Laclede | \$500,817.66 | \$259,391.17 | \$404,727.31 | \$277,431.45 | \$429,889.80 |
| Lafayette | \$171,374.91 | \$363,242.90 | \$228,387.23 | \$167,899.70 | \$239,961.08 |
| Lawrence | \$151,120.55 | \$113,222.09 | \$142,957.82 | \$171,113.48 | \$241,326.84 |
| Lewis | \$17,996.11 | \$34,975.14 | \$21,661.50 | \$13,216.22 | \$32,787.60 |
| Lincoln | \$328,201.32 | \$171,018.80 | \$231,994.26 | \$156,092.68 | \$268,748.92 |
| Linn | \$47,373.34 | \$37,065.75 | \$31,740.71 | \$16,896.40 | \$43,295.20 |
| Livingston | \$152,874.53 | \$134,453.03 | \$165,085.64 | \$152,387.16 | \$209,830.34 |
| Macon | \$48,533.69 | \$33,524.02 | \$46,268.41 | \$61,078.62 | \$58,340.76 |
| Madison | \$104,206.94 | \$62,554.58 | \$32,944.54 | \$39,806.49 | \$105,155.98 |
| Maries | \$7,782.04 | \$16,668.50 | \$18,417.76 | \$16,904.16 | \$37,906.10 |
| Marion | \$236,178.08 | \$198,980.27 | \$238,220.41 | \$175,074.29 | \$184,388.21 |
| Mcdonald | \$158,384.02 | \$123,048.49 | \$115,192.70 | \$76,726.76 | \$149,465.07 |
| Mercer | \$11,294.04 | \$9,017.08 | \$43,730.41 | \$26,191.88 | \$11,127.90 |
| Miller | \$216,163.63 | \$252,589.97 | \$247,149.44 | \$331,100.36 | \$302,634.35 |
| Mississippi | \$198,761.49 | \$182,674.09 | \$137,523.08 | \$197,401.02 | \$123,830.92 |
| Moniteau | \$46,582.04 | \$83,454.45 | \$51,622.64 | \$73,790.21 | \$99,242.54 |
| Monroe | \$17,146.79 | \$33,985.76 | \$23,124.14 | \$48,988.51 | \$38,439.42 |
| Montgomery | \$102,864.10 | \$107,536.77 | \$135,126.92 | \$92,124.62 | \$133,228.16 |
| Morgan | \$102,719.76 | \$89,897.45 | \$171,919.93 | \$192,393.11 | \$236,867.71 |
| New Madrid | \$234,655.10 | \$272,356.10 | \$208,890.74 | \$243,535.28 | \$271,129.92 |
| Newton | \$252,874.29 | \$188,172.24 | \$193,198.40 | \$56,656.22 | \$408,206.07 |
| Nodaway | \$73,163.00 | \$96,758.60 | \$57,408.39 | \$62,771.86 | \$38,655.08 |
| Oregon | \$33,196.00 | \$28,802.78 | \$24,454.68 | \$13,008.00 | \$13,284.76 |
| Osage | \$20,651.40 | \$21,285.63 | \$24,402.41 | \$20,087.00 | \$25,342.28 |
| Ozark | \$47,317.08 | \$75,666.60 | \$49,649.58 | \$39,880.52 | \$72,048.57 |
| Pemiscot | \$255,998.34 | \$220,626.44 | \$314,184.86 | \$172,725.56 | \$249,199.70 |
| Perry | \$119,398.42 | \$69,079.47 | \$34,265.24 | \$46,078.92 | \$105,070.95 |
| Pettis | \$462,164.03 | \$289,767.50 | \$278,042.58 | \$286,749.03 | \$524,670.12 |
| Phelps | \$238,472.58 | \$613,845.48 | \$963,584.10 | \$382,575.91 | \$728,577.26 |
| Pike | \$81,319.19 | \$65,131.12 | \$94,693.98 | \$99,374.94 | \$93,084.30 |
| Platte | \$299,382.60 | \$460,589.84 | \$409,255.34 | \$534,072.60 | \$467,677.71 |
| Polk | \$129,184.50 | \$169,590.59 | \$107,083.12 | \$143,644.88 | \$198,979.80 |
| Pulaski | \$84,279.12 | \$248,214.05 | \$238,900.34 | \$324,126.00 | \$269,604.98 |

OVERSIGHT DIVISION
Program Evaluation
Department of Correction County Offender Per Diem Payments

| COUNTY | 2011 | 2012 | 2013 | 2014 | 2015 |
|-------------------------------------|------------------------|------------------------|------------------------|------------------------|------------------------|
| Putnam | \$20,422.29 | \$42,940.87 | \$37,102.76 | \$17,547.42 | \$30,734.22 |
| Ralls | \$12,782.03 | \$27,235.98 | \$95,571.61 | \$56,571.19 | \$141,207.28 |
| Randolph | \$250,377.77 | \$299,781.65 | \$275,018.49 | \$252,200.66 | \$170,682.96 |
| Ray | \$57,928.78 | \$158,913.36 | \$94,380.66 | \$193,078.64 | \$189,652.80 |
| Reynolds | \$14,040.05 | \$17,303.42 | \$27,656.96 | \$29,713.67 | \$40,520.16 |
| Ripley | \$42,030.99 | \$42,479.72 | \$72,762.66 | \$85,753.20 | \$132,977.84 |
| Saline | \$254,889.16 | \$195,185.25 | \$193,502.26 | \$240,754.50 | \$292,471.08 |
| Schuyler | \$15,008.34 | \$2,089.04 | \$7,656.16 | \$17,797.40 | \$10,935.94 |
| Scotland | \$13,302.85 | \$11,769.20 | \$19,979.73 | \$22,296.28 | \$22,272.06 |
| Scott | \$364,451.41 | \$686,584.26 | \$242,404.77 | \$287,785.15 | \$366,225.46 |
| Shannon | \$29,505.02 | \$21,793.51 | \$19,251.14 | \$49,500.37 | \$29,768.50 |
| Shelby | \$9,010.36 | \$7,188.60 | \$11,792.96 | \$28,971.42 | \$6,611.56 |
| St Charles | \$1,252,624.29 | \$1,255,029.76 | \$1,509,311.69 | \$1,063,161.96 | \$1,629,088.14 |
| St Clair | \$29,789.20 | \$77,804.25 | \$71,552.47 | \$35,484.87 | \$60,581.28 |
| St Francois | \$299,712.08 | \$425,567.70 | \$405,675.94 | \$472,415.34 | \$452,890.36 |
| St Louis County | \$4,425,392.69 | \$4,345,440.10 | \$4,570,329.24 | \$4,634,450.54 | \$4,405,529.31 |
| St Louis City | \$77,760.50 | \$96,485.56 | \$354,882.29 | \$0 | \$0 |
| Ste Genevieve | \$0 | \$94,257.79 | \$76,582.64 | \$75,181.99 | \$79,938.08 |
| Stoddard | \$199,607.36 | \$92,835.41 | \$314,707.23 | \$47,719.36 | \$299,263.77 |
| Stone | \$131,452.56 | \$172,147.16 | \$129,292.83 | \$123,240.79 | \$168,132.09 |
| Sullivan | \$31,503.13 | \$36,593.80 | \$15,801.36 | \$30,174.88 | \$22,304.92 |
| Taney | \$472,507.45 | \$173,588.01 | \$744,100.33 | \$427,515.94 | \$623,174.23 |
| Texas | \$237,600.65 | \$139,583.95 | \$111,348.61 | \$129,999.42 | \$129,349.86 |
| Vernon | \$97,456.45 | \$130,040.99 | \$75,007.94 | \$117,522.91 | \$161,983.37 |
| Warren | \$173,622.01 | \$172,845.44 | \$74,786.36 | \$419,250.79 | \$252,503.37 |
| Washington | \$159,362.25 | \$103,787.86 | \$174,945.46 | \$84,924.56 | \$159,418.02 |
| Wayne | \$39,226.51 | \$42,170.08 | \$39,344.40 | \$77,028.07 | \$66,615.25 |
| Webster | \$94,369.00 | \$91,932.34 | \$107,486.00 | \$95,944.89 | \$109,113.18 |
| Worth | \$0 | \$0 | \$4,363.62 | \$6,668.56 | \$0 |
| Wright | \$126,436.99 | \$81,439.77 | \$112,411.99 | \$141,458.58 | \$155,890.73 |
| Daviess/ DeKalb Regional Jail | \$0 | \$0 | \$0 | \$4,072.64 | \$3,884.94 |
| UMB Bank na | \$4,494,432.32 | \$5,298,305.25 | \$4,036,653.82 | \$6,263,481.89 | \$6,321,568.93 |
| TOTAL | \$33,808,636.49 | \$34,393,293.46 | \$34,248,319.43 | \$33,518,537.04 | \$39,143,794.31 |

Source: Department of Corrections

St. Louis City payments for incarceration are deposited directly into the UMB Bank Na.

APPENDIX E

COUNTY REPORTED DAILY INCARCERATION RATE

OVERSIGHT DIVISION
Program Evaluation
Department of Correction County Offender Per Diem Payments

| County | Daily Incarceration Expense Rate Incurred as Reported by Sheriff |
|----------------|--|
| Adair | \$40 |
| Andrew | \$35 |
| Atchison | \$35 |
| Audrain | \$55 |
| Barry | \$45 |
| Barton | \$30 |
| Bates | \$45 |
| Benton | \$35 |
| Bollinger | \$22.50 |
| Boone | \$49 |
| Buchanan | \$71 |
| Butler | \$45 |
| Caldwell | \$45 |
| Callaway | \$52 |
| Camden | \$45 |
| Cape Girardeau | \$22.50 |
| Carroll | Housed at Ray County \$40 |
| Carter | \$45 |
| Cass | \$65 |
| Cedar | \$40 |
| Chariton | NP |
| Christian | \$46 |
| Clark | \$50 |
| Clay | \$75.48 |
| Clinton | \$40 |
| Cole | \$45.07 |
| Cooper | \$63.52 |
| Crawford | \$40 |
| Dade | \$40 |
| Dallas | \$45 |
| Daviess | Housed at Daviess/DeKalb Jail \$40 |
| DeKalb | Housed at Daviess/DeKalb Jail \$40 |
| Dent | \$40 |
| Douglas | \$45 |
| Dunklin | \$20 |
| Franklin | \$55 |
| Gasconade | Housed at Gasconade County \$35 |
| Gentry | \$35 |
| Greene | \$45 |
| Grundy | \$30 |
| Harrison | \$40 |

OVERSIGHT DIVISION
Program Evaluation
Department of Corrections County Offender Per Diem Payments

| County | Daily Incarceration Expense Rate Incurred as Reported by Sheriff |
|-------------|--|
| Henry | \$47.50 |
| Hickory | \$45 |
| Holt | \$35 |
| Howard | \$35 |
| Howell | \$40 |
| Iron | \$37.50 |
| Jackson | \$78 |
| Jasper | \$32.85 |
| Jefferson | \$45 |
| Johnson | \$40 |
| Knox | Housed at Lewis (\$38), Adair (\$40), and Clark (\$35) |
| Laclede | \$45 |
| Lafayette | \$35 |
| Lawrence | \$46 |
| Lewis | \$38 |
| Lincoln | \$47.60 |
| Linn | \$30 |
| Livingston | Housed at Daviess/DeKalb Jail \$30 |
| Macon | \$35 |
| Madison | Housed at Madison \$25, Other Counties \$35 |
| Maries | \$35 |
| Marion | \$38 |
| McDonald | \$32 |
| Mercer | \$45 |
| Miller | \$38 |
| Mississippi | \$20.58 |
| Moniteau | \$23 |
| Monroe | Housed at Other Counties \$50 |
| Montgomery | \$41 |
| Morgan | \$45 |
| New Madrid | Doesn't hold offenders/sent to Pemiscot County |
| Newton | \$36 |
| Nodaway | \$35 |
| Oregon | \$20.58 |
| Osage | \$33 |
| Ozark | \$45 |
| Pemiscot | NP |
| Perry | \$45 |
| Pettis | \$45 |
| Phelps | \$50 |
| Pike | \$37.50 |

| County | Daily Incarceration Expense Rate Incurred as Reported by Sheriff |
|-------------------------------------|---|
| Platte | \$77.90 |
| Polk | \$45 |
| Pulaski | \$35 |
| Putnam | \$37.50 house at Putnam, \$40 if housed at Daviess/DeKalb Jail |
| Ralls | Housed at Pike \$37, Housed at Marion \$37.50 |
| Randolph | \$40 |
| Ray | \$40 |
| Reynolds | NP |
| Ripley | \$30 |
| Saline | \$35 |
| Schuyler | \$40 |
| Scotland | \$35 |
| Scott | NP |
| Shannon | \$40 |
| Shelby | \$35 |
| St Charles | \$82 |
| St Clair | \$35 |
| St Francois | \$43 |
| St Louis County | \$81.50 |
| St Louis City | NP |
| Ste Genevieve | \$57 |
| Stoddard | \$42.50 |
| Stone | \$37.50 |
| Sullivan | Housed at Daviess/DeKalb Jail \$40 |
| Taney | \$45 |
| Texas | \$45 |
| Vernon | \$35 |
| Warren | \$55 |
| Washington | \$33 |
| Wayne | \$35 |
| Webster | \$45 |
| Worth | \$40 |
| Wright | \$45 |
| Daviess/ DeKalb Regional Jail | Charges a \$40 flat rate for any county. Contracts with Livingston County for \$30 because they are two-thirds of total population of jail. |

Source: Sheriff Departments and Jails

NP- Sheriff did not provide Oversight with requested information.

APPENDIX F

Jeremiah W. (Jay) Nixon
Governor



George A. Lombardi
Director

2729 Plaza Drive
P. O. Box 236
Jefferson City, MO 65102
Telephone: 573-751-2389
Fax: 573-751-4099
TDD Available

State of Missouri
DEPARTMENT OF CORRECTIONS
Ad Excelleum Conamur – "We Strive Towards Excellence"

November 30, 2015

Mr. Mickey Wilson
State Capitol - Room 132
Jefferson City, MO 65101

RE: Response to Oversight Division, Committee on Legislative Research
Program Evaluation Review of the Department of Corrections
County Offender Per Diem Payments

Dear Mr. Wilson:

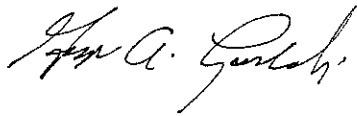
Thank you for the opportunity for the department to respond to your report. The department agrees with the general findings of the Oversight Division. Several months ago, a group was tasked to review the overall county jail reimbursement process, focusing primarily on the mechanism by which reimbursements can be tracked for auditing and research purposes and the means by which the reimbursement process could be improved. The work group's findings and recommendations were similar to those of the Oversight Division, which recommended drafting new forms and procedures and maintaining a database of all claims processed. Unfortunately, work on these recommendations was hindered by staff turnover and resource limitations. Now that all the necessary positions are filled, the department will work with the Office of State Courts Administrator to improve the forms and will begin drafting internal procedures for the county reimbursement process. The work group will establish a time line for completion of these tasks to ensure they are completed in a timely manner.

I do want to address some specific statements found in the report. Under the "Findings" section in Chapter 3 - Offender Transportation, Chapter 4 - Extradition, and Chapter 5 - Bill of Cost, the report states that the department has not created standardized forms for the counties to submit. While it is true that the department has not created its own standardized forms since the function was transferred to the department in 2006, it does utilize standardized forms for offender transportation and bill of cost.

Finally, the report also indicates in the "Findings" sections that the department does not audit reimbursement requests to ensure duplication of payments are not made, or that the named offenders are actually received at the facilities. This statement is misleading. For offender transportation and bill of cost, the person responsible for reimbursement payments checks that the mileage rate is correct and that the number of jail days for each offender matches the dates of incarceration. On extradition claims, the employee makes sure that the proper CONUS rates for lodging and meals are used, and that the mileage is paid at the IRS approved rate. By the time the requests are paid, they have been reviewed by both the county officials and department staff to ensure that what is claimed on the forms is accurate.

Again, I thank you for the opportunity to respond to the report. If the committee has any further questions of the department, please do not hesitate to contact the department's Chief Financial Officer, Susan Wood at 573-526-6441.

Sincerely,

A handwritten signature in cursive script, appearing to read "George A. Lombardi".

George A. Lombardi
Director